#### Sampson, Kyle

From:

Sampson, Kyle

Sent:

To:

Tuesday, January 30, 2007 4:06 PM Hertling, Richard; Goodling, Monica; Elston, Michael (ODAG)

Subject:

Re: Response to Pryor Letter

Thx, Rich.

----Original Message----

From: Hertling, Richard
To: Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG)
Sent: Tue Jan 30 15:45:45 2007

Subject: FW: Response to Pryor Letter

I tweaked this by adding "Mr." before Griffin in a few locations. Now that Mike has signed off on it, this is ready to go as soon as I get Monica's list.

From: Sampson, Kyle Sent: Tuesday, January 30, 2007 11:31 AM To: Elston, Michael (ODAG); Hertling, Richard

Goodling, Monica

Subject: Response to Pryor Letter

Importance: High

Mike/Richard, the attached letter incorporates DOJ edits and WH edits (and has been "cleared" by WH). I think that we need to get it up today, well in advance of Paul's hearing next week -- if (God forbid) Pryor shows up at the hearing as a witness and alleges that he wasn't consulted, we discriminated against the FAUSA, we have a conspiracy to keep Tim in office, etc., etc., then we'll want to have this letter to wave around.

Mike, given Paul's equities, I think you should review and clear. Once cleared, we should get it up ASAP.

Richard/Monica, the letter refers to the fact sheet, so Monica will need to provide the most up-to-date fact sheet to go with the letter as an enclosure.

Thanks! << Pryor Letter re Griffin.doc>>

Kyle Sampson Chief of Staff U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.C. 20530 (202) 514-2001 wk. (202) 305-5289 cell kyle.sampson@usdoj.gov

The Honorable Mark Pryor United States Senate 257 Dirksen Senate Office Building Washington, D.C. 20510

Dear Senator Pryor:

This is in response to your letter to the Attorney General dated January 11, 2007, regarding the Attorney General's appointment of J. Timothy Griffin to serve as interim United States Attorney for the Eastern District of Arkansas.

As the Attorney General informed you in his telephone conversations with you on December 13, 2006, and December 15, 2006, Mr. Griffin was chosen for appointment to serve as interim United States Attorney because of his excellent qualifications. To be clear, Mr. Griffin was not chosen because the First Assistant United States Attorney was on maternity leave and therefore was not able to serve as your letter states. As you know, Mr. Griffin has federal prosecution experience both in the Eastern District of Arkansas and in the Criminal Division in Washington, D.C. During his service in the Eastern District of Arkansas, Mr. Griffin established that district's successful Project Safe Neighborhoods initiative to reduce firearms-related violence. In addition, Griffin has served for more than a decade in the U.S. Army Reserve, Judge Advocate General's Corps, where he has prosecuted more than 40 criminal cases, including cases of national significance. Griffin's military experience includes recent service in Iraq, for which he was awarded the Combat Action Badge and the Army Commendation Medal. Importantly, Griffin is a "real Arkansan" with genuine ties to the community. For these qualifications, Griffin was selected to serve as interim United States Attorney.

As the Attorney General also has stated to you, the Administration is committed to having a Senate-confirmed United States Attorney for all 94 federal districts. At no time has the Administration sought to avoid the Senate confirmation process by appointing an interim United States Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination and confirmation of a new United States Attorney. Not once.

The Eastern District of Arkansas is not different. As the Attorney General stated to you again two weeks ago, in a telephone conversation on January 17, 2007, the Administration is committed to having a Senate-confirmed United States Attorney in that

Letter to the Honorable Mark Pryor January 30, 2007 Page 2

district too. That is why the Administration has consulted with you and Senator Lincoln for several months now regarding possible candidates for nomination, including Mr. Griffin. That is why the Attorney General has sought your views as to whether, if nominated, you would support Mr. Griffin's confirmation. The Administration awaits your decision.

If you decide that you would support Mr. Griffin's confirmation, then the President's senior advisors (after taking into account Senator Lincoln's views) likely would recommend that the President nominate him. With your support, Mr. Griffin almost certainly would be confirmed and appointed. We are convinced that, given his strong record as a federal prosecutor and as a military prosecutor, Mr. Griffin would serve ably as a Senate-confirmed United States Attorney. If, in contrast, you decide that for whatever reason you will not support Mr. Griffin's confirmation, then the Administration looks forward to considering any alternative candidates for nomination that you might put forward. In any event, your views (and the views of Senator Lincoln) will be given substantial weight in determining what recommendation to make to the President regarding who is nominated.

Last year's amendment to the Attorney General's appointment authority was necessary and appropriate. Prior to the amendment, the Attorney General could appoint an interim United States Attorney for only 120 days; thereafter, the district court was authorized to appoint an interim United States Attorney. In cases where a Senateconfirmed United States Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in numerous, recurring problems. For example, some district courts - recognizing the oddity of members of one branch of government appointing officers of another and the conflicts inherent in the appointment of an interim United States Attorney who would then have many matters before the court - refused to exercise the court appointment authority, thereby requiring the Attorney General to make successive, 120-day appointments. In contrast, other district courts - ignoring the oddity and the inherent conflicts - sought to appoint as interim United States Attorney wholly unacceptable candidates who did not have the appropriate experience or the necessary clearances. Contrary to your letter, nothing in the text or history of the statute even suggests that the Attorney General should articulate a national security or law enforcement need for making an interim appointment. Because the Administration is committed to having a Senate-confirmed United States Attorney for all 94 federal districts, changing the law to restore the limitations on the Attorney General's appointment authority is unnecessary.

Enclosed is information regarding the exercise of the Attorney General's authority to appoint interim United States Attorneys. As you will see, the enclosed information establishes conclusively that the Administration is committed to having a Senate-confirmed United States Attorney in all 94 federal districts. Indeed, every single time that a United States Attorney vacancy has arisen, the President either has made a nomination or — as with the Eastern District of Arkansas — the Administration is working,

Letter to the Honorable Mark Pryor January 30, 2007 Page 3

in consultation with home-State Senators, to select a candidate for nomination. Such nominations are, of course, subject to Senate confirmation.

Sincerely,

Richard A. Hertling Acting Assistant Attorney General

cc: The Honorable Blanche L. Lincoln

#### Sampson, Kyle

From:

Goodling, Monica

Sent: To:

Solding, Monica Tuesday, January 30, 2007 7:48 PM Sampson, Kyle; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Scolinos, Tasia; Roehrkasse, Brian USA talkers & fact sheet - updated

Subject:

Attachments:

FACT SHEET - USA appointments.pdf; TPS - USA vacancy-appointments.pdf

Folks -- The attached version of the talkers and fact sheet include the vacancies and interim appointments of Sullivan (WDWA) who was sworn in on Saturday, Dummermuth (NDIA) who was sworn in today, and Knauss (AZ) who was just appointed and who will be sworn in tomorrow. I do not expect any additional vacancies prior to the hearing on February 7th, which the possible exception of Lisa Wood who will be resigning to take a position on the federal bench. Other than the possible exception are the proposed that the possible exception is the proposed that the possible exception of the proposed that the proposed that the proposed the pro minor changes surrounding the numbers, I have not changed the original language we have been using for the talkers but we may be due for a refresher prior to the hearing. Let me know if you have questions.





FACT SHEET - USA TPS - USA appointments.... cancy-appointments

#### FACT SHEET: UNITED STATES ATTORNEY APPOINTMENTS

# NOMINATIONS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, when the Congress amended the Attorney General's authority to appoint interim United States Attorneys, the President has nominated 15 individuals to serve as United States Attorney. The 15 nominations are:

- Erik Peterson Western District of Wisconsin;
- Charles Rosenberg Eastern District of Virginia;
- Thomas Anderson District of Vermont;
- Martin Jackley District of South Dakota;
- Alexander Acosta Southern District of Florida;
- Troy Eid District of Colorado:
- Phillip Green Southern District of Illinois;
- George Holding Eastern District of North Carolina;
- Sharon Potter Northern District of West Virginia;
- Brett Tolman District of Utah;
- Rodger Heaton Central District of Illinois;
- Deborah Rhodes Southern District of Alabama;
- Rachel Paulose District of Minnesota;
- John Wood Western District of Missouri; and
- Rosa Rodriguez-Velez District of Puerto Rico.

All but Phillip Green, John Wood, and Rosa Rodriguez-Velez have been confirmed by the Senate.

# VACANCIES AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, there have been 13 new U.S. Attorney vacancies that have arisen. They have been filled as noted below.

For 4 of the 13 vacancies, the First Assistant United States Attorney (FAUSA) in the district was selected to lead the office in an acting capacity under the Vacancies Reform Act, see 5 U.S.C. § 3345(a)(1) (first assistant may serve in acting capacity for 210 days unless a nomination is made) until a nomination could be or can be submitted to the Senate. Those districts are:

- Central District of California FAUSA George Cardona is acting United States Attorney
- Southern District of Illinois FAUSA Randy Massey is acting United States Attorney (a nomination was made last Congress for Phillip Green, but confirmation did not occur);

- Eastern District of North Carolina FAUSA George Holding served as acting United States Attorney (Holding was nominated and confirmed);
- Northern District of West Virginia FAUSA Rita Valdrini served as acting United States Attorney (Sharon Potter was nominated and confirmed).

For 1 vacancy, the Department first selected the First Assistant United States Attorney to lead the office in an acting capacity under the Vacancies Reform Act, but the First Assistant retired a month later. At that point, the Department selected another employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). This district is:

Northern District of Iowa – FAUSA Judi Whetstine was acting United States
 Attorney until she retired and Matt Dummermuth was appointed interim United
 States Attorney.

For 8 of the 13 vacancies, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States
  Attorney when incumbent United States Attorney resigned;
- District of Columbia Jeff Taylor was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Assistant
  Attorney General for the National Security Division;
- District of Nebraska Joe Stecher was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Chief Justice of
  Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- District of Arizona Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned.

# ATTORNEY GENERAL APPOINTMENTS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

The Attorney General has exercised the authority to appoint interim United States Attorneys a total of 12 times since the authority was amended in March 2006.

In 2 of the 12 cases, the FAUSA had been serving as acting United States Attorney under the Vacancies Reform Act (VRA), but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed that same FAUSA to serve as interim United States Attorney. These districts include:

- District of Puerto Rico Rosa Rodriguez-Velez (Rodriguez-Velez has been nominated); and
- Eastern District of Tennessee Russ Dedrick

In 1 case, the FAUSA had been serving as acting United States Attorney under the VRA, but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• District of Alaska - Nelson Cohen

In 1 case, the Department originally selected the First Assistant to serve as acting United States Attorney; however, she retired from federal service a month later. At that point, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• Northern District of Iowa - Matt Dummermuth

In the 8 remaining cases, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- District of Columbia Jeff Taylor was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Assistant
  Attorney General for the National Security Division;
- District of Nebraska Joe Stecher was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Chief Justice of
  Nebraska Supreme Court;

- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned; Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated); Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and District of Arizona Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned
- when incumbent United States Attorney resigned.

# TALKING POINTS: U.S. ATTORNEY NOMINATIONS AND INTERIM APPOINTMENTS BY THE ATTORNEY GENERAL

#### Overview:

- In every single case, it is a goal of the Bush Administration to have a U.S. Attorney that is confirmed by the Senate. Use of the AG's appointment authority is in no way an attempt to circumvent the confirmation process. To the contrary, when a United States Attorney submits his or her resignation, the Administration has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's office during the period when there is not a presidentially-nominated, senate-confirmed (PAS) U.S. Attorney. Whenever a U.S. Attorney vacancy arises, we consult with the home-state Senators about candidates for nomination.
- Our record since the AG-appointment authority was amended demonstrates we
  are committed to working with the Senate to nominate candidates for U.S.
  Attorney positions. Every single time that a United States Attorney vacancy has
  arisen, the President either has made a nomination or the Administration is
  working, in consultation with home-State Senators, to select candidates for
  nomination.
  - ✓ Specifically, since March 9, 2006 (when the AG's appointment authority was amended), the Administration has nominated 15 individuals to serve as U.S. Attorney (12 have been confirmed to date).

#### U.S. Attorneys Serve at the Pleasure of the President:

- United States Attorneys serve at the pleasure of the President, and whenever a
  vacancy occurs, we act to fill it in compliance with our obligations under the
  Constitution, the laws of the United States, and in consultation with the homestate Senators. The Senators have raised concerns based on a misunderstanding
  of the facts surrounding the resignations of a handful of U.S. Attorneys, each of
  whom have been in office for their full four year term or more.
- The Attorney General and the Deputy Attorney General are responsible for evaluating the performance the U.S. Attorneys and ensuring that they are leading their offices effectively. However, U.S. Attorneys are never removed, or asked or encouraged to resign, in an effort to retaliate against them or interfere with or inappropriately influence a particular investigation, criminal prosecution or civil case.

#### The Administration Must Ensure an Effective Transition When Vacancies Occur:

 When a United States Attorney has submitted his or her resignation, the Administration has -- in every single case -- consulted with home-state Senators regarding candidates for the Presidential nomination and Senate confirmation. The Administration is committed to nominating a candidate for Senate consideration everywhere a vacancy arises, as evidenced by the fact that there have been 125 confirmations of new U.S. Attorneys since January 20, 2001.

- With 93 U.S. Attorney positions across the country, the Department often averages between 8-15 vacancies at any given time. Because of the important work conducted by these offices, and the need to ensure that the office is being managed effectively and appropriately, the Department uses a range of options to ensure continuity of operations.
- In some cases, the First Assistant U.S. Attorney is an appropriate choice. However, in other cases, the First Assistant may not be an appropriate option for reasons including that he or she: resigns or retires at the same time as the outgoing U.S. Attorney; indicates that he/she does not want to serve as Acting U.S. Attorney; has ongoing or completed OPR or IG matters in their file, which may make his/her elevation to the Acting role inappropriate; or is subject of an unfavorable recommendation by the outgoing U.S. Attorney or otherwise does not enjoy the confidence of those responsible for ensuring ongoing operations and an appropriate transition until such time as a new U.S. Attorney is nominated and confirmed by the Senate. In those cases, the Attorney General has appointed another individual to lead the office during the transition.

#### The Administration Is Nominating Candidates for U.S. Attorney Positions:

- Since March 9, 2006, when the appointment authority was amended, the Administration has nominated 15 individuals for Senate consideration (12 have been confirmed to date).
- Since March 9, 2006, when the appointment authority was amended, 13 vacancies
  have been created. Of those 13 vacancies, the Administration nominated
  candidates to fill 5 of these positions (3 were confirmed to date), has interviewed
  candidates for 7 positions, and is waiting to receive names to set up interviews for
  1 position all in consultation with home-state Senators.

# The 13 Vacancies Were Filled on an Interim Basis Using a Range of Authorities, in Order To Ensure an Effective and Smooth Transition:

- In 4 cases, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). That authority is limited to 210 days, unless a nomination is made during that period.
- In 1 case, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). However, the First Assistant took federal retirement a month later and the Department had to select another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate.

- In 7 cases, the Department selected another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate
- In 1 case, the First Assistant resigned at the same time as the U.S. Attorney, creating a need for an interim until such time as a nomination is submitted to the Senate

#### Amending the Statute Was Necessary:

- Last year's amendment to the Attorney General's appointment authority was necessary and appropriate.
- We are aware of no other federal agency where federal judges, members of a separate branch of government and not the head of the agency, appoint interim staff on behalf of the agency.
- Prior to the amendment, the Attorney General could appoint an interim United States Attorney for only 120 days; thereafter, the district court was authorized to appoint an interim United States Attorney. In cases where a Senate-confirmed United States Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in numerous, recurring problems.
- The statute was amended for several reasons:

1) The previous provision was constitutionally-suspect;

- 2) Some district courts recognizing the oddity of members of one branch of government appointing officers of another and the conflicts inherent in the appointment of an interim United States Attorney who would then have many matters before the court - refused to exercise the court appointment authority, thereby requiring the Attorney General to make successive, 120day appointments;
- 3) Other district courts ignoring the oddity and the inherent conflicts sought to appoint as interim United States Attorney wholly unacceptable candidates who did not have the appropriate experience or the necessary clearances.
- Because the Administration is committed to having a Senate-confirmed United States Attorney in all districts, changing the law to restore the limitations on the Attorney General's appointment authority is unnecessary.

#### Sampson, Kyle

From:

Sampson, Kyle

Sent: To:

Cc:

Saripson, Ryle
Thursday, February 01, 2007 4:15 PM
Elston, Michael (ODAG); Hertling, Richard
Goodling, Monica; Moschella, William; McNulty, Paul J; Seidel, Rebecca

Subject:

RE: Bud Cummins

I don't think he should. How would he answer:

Did you resign voluntarily?

Were you told why you were being asked to resign?

Were you told why you were being under the whot told you?
Whot did they tell you?
What did they say?
Did you ever talk to Tim Griffin about his becoming U.S. Attorney?
What did Griffin say?
Did Griffin ever talk about being AG appointed and avoiding Senate Did Griffin ever talk about being AG appointed and avoiding Senate confirmation? Were you asked to resign because you were underperforming?

Etc., etc.

----Original Message----From: Elston, Michael (ODAG)

Sent: Thursday, February 01, 2007 3:52 PM
To: Hertling, Richard
Cc: Sampson, Kyle; Goodling, Monica; Moschella, William; McNulty, Paul J; Seidel, Rebecca Subject: Bud Cummins

just called to let me know that Pryor's and Schumer's staff have called and asked him to testify on Tuesday. He declined, but wanted to know if we wanted him to testify -- would tell the truth about his circumstances and would also strongly support our view of S 214.

#### Thoughts?

#### Tracking:

Recipient

Read

Elston, Michael (ODAG) Hertling, Richard Goodling, Monica Moschella, William McNulty, Paul J Seidel, Rebecca

Read: 2/1/2007 4:35 PM Read: 2/1/2007 4:45 PM Read: 2/1/2007 4:40 PM Read: 2/1/2007 4:39 PM Read: 2/1/2007 6:10 PM

Read: 2/1/2007 4:28 PM

#### Sampson, Kyle

From:

Scott-Finan, Nancy

Sent:

Friday, February 02, 2007 4:57 PM

To:

Sampson, Kyle; Goodling, Monica

Subject:

FW: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Attachments:

ODAGMcNultyTestimonySJC2-6-07PoliticizationofUSAttorneysclearedfinal.doc; ODAGMcNultyTestimonySJC2-6-07PoliticizationofUSAttorneysclearedfinal.pdf





ODAGMcNultyTesti ODAGMcNultyTesti monySJC2-6-07P... monySJC2-6-07P...

Paul's testimony has been cleared by OMB and is attached.

----Original Message----

From: Blackwood, Kristine Sent: Friday, February 02, 2007 4:52 PM To: Scott-Finan, Nancy

Cc: Seidel, Rebecca

Subject: RE: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Try this one

----Original Message----

From: Blackwood, Kristine

Sent: Friday, February 02, 2007 4:48 PM

To: Scott-Finan, Nancy

Cc: Seidel, Rebecca
Subject: RE: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Here's the corrected and cleared version.

----Original Message----

From: Seidel, Rebecca Sent: Friday, February 02, 2007 4:36 PM To: 'Simms, Angela M.'; Blackwood, Kristine Cc: Scott-Finan, Nancy

Subject: RE: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Thank you for all your help Angie! We know you must be flooded today.

----Original Message----

From: Simms, Angela M. [mailto:Angela M. Simms@omb.eop.gov] Sent: Friday, February 02, 2007 4:36 PM To: Blackwood, Kristine

Cc: Scott-Finan, Nancy; Seidel, Rebecca Subject: (Clearance) AMS-110-15 (DAG Testimony on USA, S.214)

Kristine,

This testimony on S.214 is cleared, as amended.

Angie

202-395-3857

----Original Message----

From: Seidel, Rebecca [mailto:Rebecca.Seidel@usdoj.gov]

Sent: Friday, February 02, 2007 4:24 PM To: Green, Richard E.; Simms, Angela M. Cc: Scott-Finan, Nancy; Blackwood, Kristine

Subject: FW: DAG testimony on USA firings issue

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Importance: High
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see below, this is apparently the only comment from WH counsel's office. We accept. Does this mean it is cleared? I spoke with Todd Braunstein at a meeting we were at together and understood his comments were only suggestions. Has he responded to our response yet? Didn't get the impression he was going to push.

From: Oprison, Christopher G.

[mailto:Christopher\_G.\_Oprison@who.eop.gov]
Sent: Friday, February 02, 2007 4:02 PM
To: Seidel, Rebecca; Scott-Finan, Nancy
Cc: Gibbs, Landon M.; Brosnahan, Jennifer R.; McIntosh, Brent J.; Brady, Ryan D.
Subject: RE: DAG testimony on USA firings issue

Here are the comments I sent earlier today to our front office:

I have no legal objections. One minor wordsmithing edit: on Page 7, paragraph starting "As you know, . . . " In the third sentence, substitute "government" for "government's"

My apologies, ladies, for the delay. Thanks for following up.

Christopher G. Oprison Associate Counsel to the President phone: (202) 456-5871 fax: (202) 456-5104

----Original Message---From: Seidel, Rebecca [mailto:Rebecca.Seidel@usdoj.gov]
Sent: Friday, February 02, 2007 3:55 PM
To: Scott-Finan, Nancy, Oprison, Christopher G.; Brosnahan, Jennifer R.; McIntosh, Brent J.
Cc: Gibbs, Landon M.
Subject: Re: DAG testimony on USA firings issue

As of 20 min ago, Angela at omb had not received anything from WH counsel.

----Original Message---From: Scott-Finan, Nancy
To: 'Oprison, Christopher G.' <Christopher G. Oprison@who.eop.gov>;
Brosnahan, Jennifer R. <Jennifer R. Brosnahan@who.eop.gov>; McIntosh,
Brent J. <Brent\_J.\_McIntosh@who.eop.gov>; Seidel, Rebecca
CC: Gibbs, Landon M. <Landon M. Gibbs@who.eop.gov>
Sent: Fri Feb 02 15:49:04 2007
Subject: RE: DAG testimony on USA firings issue

We have not received comments from WH Counsel through the OMB passback process; only from DPC.

----Original Message---From: Oprison, Christopher G.
[mailto:Christopher G. Oprison@who.eop.gov]
Sent: Friday, February 02, 2007 3:46 PM
To: Brosnahan, Jennifer R.; McIntosh, Brent J.; Seidel, Rebecca
Cc: Scott-Finan, Nancy; Gibbs, Landon M.
Subject: RE: DAG testimony on USA firings issue

Correct - Landon forwarded them, I believe

----Original Message----

From: Brosnahan, Jennifer R.
Sent: Friday, February 02, 2007 3:45 PM
To: McIntosh, Brent J.; 'rebecca.seidel@usdoj.gov'
Cc: 'nancy.scott-finan@usdoj.gov'; Oprison, Christopher G.
Subject: RE: DAG testimony on USA firings issue

Chris reviewed and submitted comments, I believe...

From: McIntosh, Brent J.
Sent: Friday, February 02, 2007 3:23 PM
To: 'rebecca.seidel@usdoj.gov'
Cc: 'nancy.scott-finan@usdoj.gov'; Brosnahan, Jennifer R.
Subject: Re: DAG testimony on USA firings issue

Not me. I'm on paternity leave. Coing Jenny, who may know status.

From: Seidel, Rebecca
To: McIntosh, Brent J.
CC: Scott-Finan, Nancy
Sent: Fri Feb 02 15:08:16 2007
Subject: DAG testimony on USA firings issue

OMB tells us they are only waiting to hear from WH counsel's office, otherwise it is cleared. Need to give to DAG to take home for weekend. Can u fin out who is reviewing for you guys and nudge? (Is it you ? :))



# Department of Justice

#### STATEMENT

OF

PAUL J. MCNULTY
DEPUTY ATTORNEY GENERAL
UNITED STATES DEPARTMENT OF JUSTICE

BEFORE THE

COMMITTEE ON THE JUDICIARY UNITED STATES SENATE

#### CONCERNING

"PRESERVING PROSECUTORIAL INDEPENDENCE:
IS THE DEPARTMENT OF JUSTICE
POLITICIZING THE HIRING AND FIRING
OF U.S. ATTORNEYS?"

PRESENTED ON

**FEBRUARY 6, 2007** 

0AG000000267

# Testimony of

# Paul J. McNulty Deputy Attorney General U.S. Department of Justice

#### Committee on the Judiciary United States Senate

"Is the Department of Justice Politicizing the Hiring and Firing of U.S. Attorneys?"

February 6, 2007

Chairman Schumer, Senator Sessions, and members of the Committee, thank you for the invitation to discuss the importance of the Justice Department's United States Attorneys. As a former United States Attorney, I particularly appreciate this opportunity to address the critical role U.S. Attorneys play in enforcing our Nation's laws and carrying out the priorities of the Department of Justice.

I have often said that being a United States Attorney is one of the greatest jobs you can ever have. It is a privilege and a challenge—one that carries a great responsibility. As former Attorney General Griffin Bell said, U.S. Attorneys are "the front-line troops charged with carrying out the Executive's constitutional mandate to execute faithfully the laws in every federal judicial district." As the chief federal law-enforcement officers in their districts, U.S. Attorneys represent the Attorney General before Americans who may not otherwise have contact with the Department of Justice. They lead our efforts to protect America from terrorist attacks and fight violent crime, combat illegal drug trafficking, ensure the integrity of government and the marketplace, enforce our immigration laws, and prosecute crimes that endanger children and families—including child pornography, obscenity, and human trafficking.

U.S. Attorneys are not only prosecutors; they are government officials charged with managing and implementing the policies and priorities of the Executive Branch. United States Attorneys serve at the pleasure of the President. Like any other high-ranking officials in the Executive Branch, they may be removed for any reason or no reason. The Department of Justice—including the office of United States Attorney—was created precisely so that the government's legal business could be effectively managed and carried out through a coherent program under the supervision of the Attorney General. And unlike judges, who are supposed to act independently of those who nominate them, U.S. Attorneys are accountable to the Attorney General, and through him, to the President—the head of the Executive Branch. For these reasons, the Department is committed to having the best person possible discharging the responsibilities of that office at all times and in every district.

The Attorney General and I are responsible for evaluating the performance of the United States

Attorneys and ensuring that they are leading their offices effectively. It should come as no surprise to anyone that, in an organization as large as the Justice Department, U.S. Attorneys are removed or asked or encouraged to resign from time to time. However, in this Administration U.S. Attorneys are never—repeat, never—removed, or asked or encouraged to resign, in an effort to retaliate against them, or interfere with, or inappropriately influence a particular investigation, criminal prosecution, or civil case. Any suggestion to the contrary is unfounded, and it irresponsibly undermines the reputation for impartiality the Department has earned over many years and on which it depends.

Turnover in the position of U.S. Attorney is not uncommon. When a presidential election results in a change of administration, every U.S. Attorney leaves and the new President nominates a successor for

confirmation by the Senate. Moreover, U.S. Attorneys do not necessarily stay in place even during an administration. For example, approximately half of the U.S. Attorneys appointed at the beginning of the Bush Administration had left office by the end of 2006. Given this reality, career investigators and prosecutors exercise direct responsibility for nearly all investigations and cases handled by a U.S. Attorney's Office. While a new U.S. Attorney may articulate new priorities or emphasize different types of cases, the effect of a U.S. Attorney's departure on an existing investigation is, in fact, minimal, and that is as it should be. The career civil servants who prosecute federal criminal cases are dedicated professionals, and an effective U.S. Attorney relies on the professional judgment of those prosecutors.

The leadership of an office is more than the direction of individual cases. It involves managing limited resources, maintaining high morale in the office, and building relationships with federal, state and local law enforcement partners. When a U.S. Attorney submits his or her resignation, the Department must first determine who will serve temporarily as interim U.S. Attorney. The Department has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's Office during the period when there is not a presidentially-appointed, Senate-confirmed United States Attorney. Often, the Department looks to the First Assistant U.S. Attorney or another senior manager in the office to serve as U.S. Attorney on an interim basis. When neither the First Assistant nor another senior manager in the office is able or willing to serve as interim U.S. Attorney, or when the appointment of either would not be appropriate in the circumstances, the Department has looked to other, qualified Department employees.

At no time, however, has the Administration sought to avoid the Senate confirmation process by appointing an interim U.S. Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination, confirmation and appointment of a new U.S. Attorney. The appointment

of U.S. Attorneys by and with the advice and consent of the Senate is unquestionably the appointment method preferred by both the Senate and the Administration.

In every single case where a vacancy occurs, the Bush Administration is committed to having a United States Attorney who is confirmed by the Senate. And the Administration's actions bear this out. Every time a vacancy has arisen, the President has either made a nomination, or the Administration is working—in consultation with home-state Senators—to select candidates for nomination. Let me be perfectly clear—at no time has the Administration sought to avoid the Senate confirmation process by appointing an interim United States Attorney and then refusing to move forward, in consultation with home-State Senators, on the selection, nomination and confirmation of a new United States Attorney. Not once.

Since January 20, 2001, 125 new U.S. Attorneys have been nominated by the President and confirmed by the Senate. On March 9, 2006, the Congress amended the Attorney General's authority to appoint interim U.S. Attorneys, and 13 vacancies have occurred since that date. This amendment has not changed our commitment to nominating candidates for Senate confirmation. In fact, the Administration has nominated a total of 15 individuals for Senate consideration since the appointment authority was amended, with 12 of those nominees having been confirmed to date. Of the 13 vacancies that have occurred since the time that the law was amended, the Administration has nominated candidates to fill five of these positions, has interviewed candidates for nomination for seven more positions, and is waiting to receive names to set up interviews for the final position—all in consultation with home-state Senators.

However, while that nomination process continues, the Department must have a leader in place to carry out the important work of these offices. To ensure an effective and smooth transition during U.S. Attorney

vacancies, the office of the U.S. Attorney must be filled on an interim basis. To do so, the Department relies on the Vacancy Reform Act ("VRA"), 5 U.S.C. § 3345(a)(1), when the First Assistant is selected to lead the office, or the Attorney General's appointment authority in 28 U.S.C. § 546 when another Department employee is chosen. Under the VRA, the First Assistant may serve in an acting capacity for only 210 days, unless a nomination is made during that period. Under an Attorney General appointment, the interim U.S. Attorney serves until a nominee is confirmed the Senate. There is no other statutory authority for filling such a vacancy, and thus the use of the Attorney General's appointment authority, as amended last year, signals nothing other than a decision to have an interim U.S. Attorney who is not the First Assistant. It does not indicate an intention to avoid the confirmation process, as some have suggested.

No change in these statutory appointment authorities is necessary, and thus the Department of Justice strongly opposes S. 214, which would radically change the way in which U.S. Attorney vacancies are temporarily filled. S. 214 would deprive the Attorney General of the authority to appoint his chief law enforcement officials in the field when a vacancy occurs, assigning it instead to another branch of government.

As you know, before last year's amendment of 28 U.S.C. § 546, the Attorney General could appoint an interim U.S. Attorney for the first 120 days after a vacancy arose; thereafter, the district court was authorized to appoint an interim U.S. Attorney. In cases where a Senate-confirmed U.S. Attorney could not be appointed within 120 days, the limitation on the Attorney General's appointment authority resulted in recurring problems. Some district courts recognized the conflicts inherent in the appointment of an interim U.S. Attorney who would then have matters before the court—not to mention the oddity of one branch of government appointing officers of another—and simply refused to exercise the appointment authority. In those cases, the Attorney General was consequently required to make multiple successive 120-day interim appointments. Other district

courts ignored the inherent conflicts and sought to appoint as interim U.S. Attorneys wholly unacceptable candidates who lacked the required clearances or appropriate qualifications.

In most cases, of course, the district court simply appointed the Attorney General's choice as interim U.S. Attorney, revealing the fact that most judges recognized the importance of appointing an interim U.S. Attorney who enjoys the confidence of the Attorney General. In other words, the most important factor in the selection of past court-appointed interim U.S. Attorneys was the Attorney General's recommendation. By foreclosing the possibility of judicial appointment of interim U.S. Attorneys unacceptable to the Administration, last year's amendment to Section 546 appropriately eliminated a procedure that created unnecessary problems without any apparent benefit.

S. 214 would not merely reverse the 2006 amendment; it would exacerbate the problems experienced under the prior version of the statute by making judicial appointment the only means of temporarily filling a vacancy—a step inconsistent with sound separation-of-powers principles. We are aware of no other agency where federal judges—members of a separate branch of government—appoint the interim staff of an agency. Such a judicial appointee would have authority for litigating the entire federal criminal and civil docket before the very district court to whom he or she was beholden for the appointment. This arrangement, at a minimum, gives rise to an appearance of potential conflict that undermines the performance or perceived performance of both the Executive and Judicial Branches. A judge may be inclined to select a U.S. Attorney who shares the judge's ideological or prosecutorial philosophy. Or a judge may select a prosecutor apt to settle cases and enter plea bargains, so as to preserve judicial resources. See Wiener, Inter-Branch Appointments After the Independent Counsel: Court Appointment of United States Attorneys, 86 Minn. L. Rev. 363, 428 (2001) (concluding that court appointment of interim U.S. Attorneys is unconstitutional).

Prosecutorial authority should be exercised by the Executive Branch in a unified manner, consistent with the application of criminal enforcement policy under the Attorney General. S. 214 would undermine the effort to achieve a unified and consistent approach to prosecutions and federal law enforcement. Court-appointed U.S. Attorneys would be at least as accountable to the chief judge of the district court as to the Attorney General, which could, in some circumstances become untenable. In no context is accountability more important to our society than on the front lines of law enforcement and the exercise of prosecutorial discretion, and the Department contends that the chief prosecutor should be accountable to the Attorney General, the President, and ultimately the people.

Finally, S. 214 seems to be aimed at solving a problem that does not exist. As noted, when a vacancy in the office of U.S. Attorney occurs, the Department typically looks first to the First Assistant or another senior manager in the office to serve as an Acting or interim U.S. Attorney. Where neither the First Assistant nor another senior manager is able or willing to serve as an Acting or interim U.S. Attorney, or where their service would not be appropriate under the circumstances, the Administration has looked to other Department employees to serve temporarily. No matter which way a U.S. Attorney is temporarily appointed, the Administration has consistently sought, and will continue to seek, to fill the vacancy—in consultation with home-State Senators—with a presidentially-nominated and Senate-confirmed nominee.

Thank you again for the opportunity to testify, and I look forward to answering the Committee's questions.

#### Sampson, Kyle

From:

Sent:

To:

Goodling, Monica Monday, February 05, 2007 6:04 AM Sampson, Kyle; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel, Rebecca; Scott-Finan, Nancy; Scolinos, Tasia; Roehrkasse, Brian Nowacki, John (USAEO) USA Info (not all is for public use)

Subject:

Attachments:

TPS - US Attorney vacancy-appointment points.pdf; FACT SHEET - USA appointments.pdf; USA stats.doc; Current & upcoming vacancies.doc; Vacancies over the past year.doc; Griffin Talkers.doc; ARK Biographies.doc

Folks -- Please find attached various materials for use in the prep session and in the upcoming hearings (with thanks to John and Angela for their late-night assistance). There are additional materials coming later, but I am awaiting confirmation of a few facts for the others. Also, I have some piles of materials (i.e. resumes for various categories of people and appointment authorities together) that I'll bring to the prep and hearing for reference. Please let me know if you have the units or call to an any of the materials below. have thoughts or edits on any of the materials below. Thanks.

Current talking points on USAs (has changed; replace old versions):



TPS - US Attorney vacancy-appo...

Current fact sheet on USAs (has not changed):



FACT SHEET - USA appointments....

Interesting USA stats:



USA stats doc (38

List of status of current and upcoming vacancies (DO NOT DISTRIBUTE OUTSIDE DOJ):



Durrent & upcoming vacancies.d...

List of vacancies over the past year (DO NOT DISTRIBUTE OUTSIDE DOJ):



Vacancies over the past year.d...

Talking points on Tim Griffin:



Griffin and prior nominees in the state of Arkansas (his experience is well within the norm):

ARK ographies.doc (46 K

# TALKING POINTS: U.S. ATTORNEY NOMINATIONS AND INTERIM APPOINTMENTS BY THE ATTORNEY GENERAL

#### Overview:

- In every single case, it is a goal of the Bush Administration to have a U.S. Attorney that is confirmed by the Senate. Use of the AG's appointment authority is in no way an attempt to circumvent the confirmation process. To the contrary, when a United States Attorney submits his or her resignation, the Administration has an obligation to ensure that someone is able to carry out the important function of leading a U.S. Attorney's office during the period when there is not a presidentially-nominated, senate-confirmed (PAS) U.S. Attorney. Whenever a U.S. Attorney vacancy arises, we consult with the home-state Senators about candidates for nomination.
- Our record since the AG-appointment authority was amended demonstrates we
  are committed to working with the Senate to nominate candidates for U.S..
  Attorney positions. Every single time that a United States Attorney vacancy has
  arisen, the President either has made a nomination or the Administration is
  working, in consultation with home-State Senators, to select candidates for
  nomination.
  - Specifically, since March 9, 2006 (when the AG's appointment authority was amended), the Administration has nominated 15 individuals to serve as U.S. Attorney (12 have been confirmed to date).

#### U.S. Attorneys Serve at the Pleasure of the President:

- United States Attorneys are at the forefront of the Department of Justice's efforts.
  They are leading the charge to protect America from acts of terrorism; reduce
  violent crime, including gun crime and gang crime; enforce immigration laws;
  fight illegal drugs, especially methamphetamine; combat crimes that endanger
  children and families like child pornography, obscenity, and human trafficking;
  and ensure the integrity of the marketplace and of government by prosecuting
  corporate fraud and public corruption.
- The Attorney General and the Deputy Attorney General are responsible for evaluating the performance the United States Attorneys and ensuring that United States Attorneys are leading their offices effectively.
- United States Attorneys serve at the pleasure of the President. Thus, like other
  high-ranking Executive Branch officials, they may be removed for any reason or
  no reason. That on occasion in an organization as large as the Justice Department
  some United States Attorneys are removed, or are asked or encouraged to resign,
  should come as no surprise. United States Attorneys never are removed, or asked
  or encouraged to resign, in an effort to retaliate against them or interfere with or

inappropriately influence a particular investigation, criminal prosecution or civil case.

- Whenever a vacancy occurs, we act to fill it in compliance with our obligations
  under the Constitution, the laws of the United States, and in consultation with the
  home-state Senators. The Senators have raised concerns based on a
  misunderstanding of the facts surrounding the resignations of a handful of U.S.
  Attorneys, each of whom have been in office for their full four year term or more.
- The Attorney General and the Deputy Attorney General are responsible for
  evaluating the performance the U.S. Attorneys and ensuring that they are leading
  their offices effectively. However, U.S. Attorneys are never removed, or asked or
  encouraged to resign, in an effort to retaliate against them or interfere with or
  inappropriately influence a particular investigation, criminal prosecution or civil
  case.

#### The Administration Must Ensure an Effective Transition When Vacancies Occur:

- When a United States Attorney has submitted his or her resignation, the
  Administration has in every single case consulted with home-state Senators
  regarding candidates for the Presidential nomination and Senate confirmation.
  The Administration is committed to nominating a candidate for Senate
  consideration everywhere a vacancy arises, as evidenced by the fact that there
  have been 124 confirmations of new U.S. Attorneys since January 20, 2001.
- With 93 U.S. Attorney positions across the country, the Department often
  averages between 8-15 vacancies at any given time. Because of the important
  work conducted by these offices, and the need to ensure that the office is being
  managed effectively and appropriately, the Department uses a range of options to
  ensure continuity of operations.
- In some cases, the First Assistant U.S. Attorney is an appropriate choice. However, in other cases, the First Assistant may not be an appropriate option for reasons including that he or she: resigns or retires at the same time as the outgoing U.S. Attorney; indicates that he/she does not want to serve as Acting U.S. Attorney; has ongoing or completed OPR or IG matters in their file, which may make his/her elevation to the Acting role inappropriate; or is subject of an unfavorable recommendation by the outgoing U.S. Attorney or otherwise does not enjoy the confidence of those responsible for ensuring ongoing operations and an appropriate transition until such time as a new U.S. Attorney is nominated and confirmed by the Senate. In those cases, the Attorney General has appointed another individual to lead the office during the transition, often another senior manager from that office or an experienced attorney from within the Department.

#### The Administration Is Nominating Candidates for U.S. Attorney Positions:

- Since March 9, 2006, when the appointment authority was amended, the Administration has nominated 15 individuals for Senate consideration (12 have been confirmed to date).
- Since March 9, 2006, when the appointment authority was amended, 13 vacancies have been created. Of those 13 vacancies, the Administration nominated candidates to fill 5 of these positions (3 were confirmed to date), has interviewed candidates for 7 positions, and is waiting to receive names to set up interviews for 1 position all in consultation with home-state Senators.

# The 13 Vacancies Were Filled on an Interim Basis Using a Range of Authorities, in Order To Ensure an Effective and Smooth Transition:

- In 4 cases, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). That authority is limited to 210 days, unless a nomination is made during that period.
- In 1 case, the First Assistant was selected to lead the office and took over under the Vacancy Reform Act's provision at: 5 U.S.C. § 3345(a)(1). However, the First Assistant took federal retirement a month later and the Department had to select another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate.
- In 7 cases, the Department selected another Department employee to serve as interim under AG appointment until such time as a nomination is submitted to the Senate
- In 1 case, the First Assistant resigned at the same time as the U.S. Attorney, creating a need for an interim until such time as a nomination is submitted to the Senate.

#### Amending the Statute Was Necessary:

- Last year's amendment to the Attorney General's appointment authority was necessary and appropriate.
- We are aware of no other federal agency where federal judges, members of a separate branch of government and not the head of the agency, appoint interim staff on behalf of the agency.
- Prior to the amendment, the Attorney General could appoint an interim United States Attorney for only 120 days; thereafter, the district court was authorized to appoint an interim United States Attorney. In cases where a Senate-confirmed United States Attorney could not be appointed within 120 days, the limitation on

the Attorney General's appointment authority resulted in numerous, recurring problems.

- The statute was amended for several reasons:
  - The previous provision was constitutionally-suspect in that it is inappropriate and inconsistent with sound separation of powers principles to vest federal courts with the authority to appoint a critical Executive Branch officer such as a United States Attorney;
  - 2) Some district courts recognizing the oddity of members of one branch of government appointing officers of another and the conflicts inherent in the appointment of an interim United States Attorney who would then have many matters before the court – refused to exercise the court appointment authority, thereby requiring the Attorney General to make successive, 120day appointments;
  - 3) Other district courts ignoring the oddity and the inherent conflicts sought to appoint as interim United States Attorney wholly unacceptable candidates who did not have the appropriate experience or the necessary clearances.
- Court appointments raise significant conflict questions. After being appointed by the court, the judicial appointee would have authority for litigating the entire federal criminal and civil docket for this period before the very district court to whom he was beholden for his appointment. Such an arrangement at a minimum gives rise to an appearance of potential conflict that undermines the performance of not just the Executive Branch, but also the Judicial one. Furthermore, prosecutorial authority should be exercised by the Executive Branch in a unified manner, with consistent application of criminal enforcement policy under the supervision of the Attorney General.
- Because the Administration is committed to having a Senate-confirmed United States Attorney in all districts, changing the law to restore the limitations on the Attorney General's appointment authority is unnecessary.

#### FACT SHEET: UNITED STATES ATTORNEY APPOINTMENTS

# NOMINATIONS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, when the Congress amended the Attorney General's authority to appoint interim United States Attorneys, the President has nominated 15 individuals to serve as United States Attorney. The 15 nominations are:

- Erik Peterson Western District of Wisconsin;
- Charles Rosenberg Eastern District of Virginia;
- Thomas Anderson District of Vermont;
- Martin Jackley District of South Dakota;
- Alexander Acosta Southern District of Florida;
- Troy Eid District of Colorado;
- Phillip Green Southern District of Illinois;
- George Holding Eastern District of North Carolina:
- Sharon Potter Northern District of West Virginia;
- Brett Tolman District of Utah;
- Rodger Heaton Central District of Illinois:
- Deborah Rhodes Southern District of Alabama;
- Rachel Paulose District of Minnesota;
- John Wood Western District of Missouri; and
- Rosa Rodriguez-Velez District of Puerto Rico.

All but Phillip Green, John Wood, and Rosa Rodriguez-Velez have been confirmed by the Senate.

# VACANCIES AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, there have been 13 new U.S. Attorney vacancies that have arisen. They have been filled as noted below.

For 4 of the 13 vacancies, the First Assistant United States Attorney (FAUSA) in the district was selected to lead the office in an acting capacity under the Vacancies Reform Act, see 5 U.S.C. § 3345(a)(1) (first assistant may serve in acting capacity for 210 days unless a nomination is made) until a nomination could be or can be submitted to the Senate. Those districts are:

- Central District of California FAUSA George Cardona is acting United States Attorney
- Southern District of Illinois FAUSA Randy Massey is acting United States Attorney (a nomination was made last Congress for Phillip Green, but confirmation did not occur);

- Eastern District of North Carolina FAUSA George Holding served as acting United States Attorney (Holding was nominated and confirmed);
- Northern District of West Virginia FAUSA Rita Valdrini served as acting United States Attorney (Sharon Potter was nominated and confirmed).

For 1 vacancy, the Department first selected the First Assistant United States Attorney to lead the office in an acting capacity under the Vacancies Reform Act, but the First Assistant retired a month later. At that point, the Department selected another employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). This district is:

Northern District of Iowa – FAUSA Judi Whetstine was acting United States
Attorney until she retired and Matt Dummermuth was appointed interim United
States Attorney.

For 8 of the 13 vacancies, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned:
- District of Columbia Jeff Taylor was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Assistant
  Attorney General for the National Security Division;
- District of Nebraska Joe Stecher was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Chief Justice of
  Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- District of Arizona Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned.

# ATTORNEY GENERAL APPOINTMENTS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

The Attorney General has exercised the authority to appoint interim United States Attorneys a total of 12 times since the authority was amended in March 2006.

In 2 of the 12 cases, the FAUSA had been serving as acting United States Attorney under the Vacancies Reform Act (VRA), but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed that same FAUSA to serve as interim United States Attorney. These districts include:

- District of Puerto Rico Rosa Rodriguez-Velez (Rodriguez-Velez has been nominated); and
- Eastern District of Tennessee Russ Dedrick

In 1 case, the FAUSA had been serving as acting United States Attorney under the VRA, but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

#### District of Alaska – Nelson Cohen

In 1 case, the Department originally selected the First Assistant to serve as acting United States Attorney; however, she retired from federal service a month later. At that point, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

#### Northern District of Iowa – Matt Dummermuth

In the 8 remaining cases, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States Attorney when incumbent United States Attorney resigned;
- District of Columbia Jeff Taylor was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Assistant
  Attorney General for the National Security Division;
- District of Nebraska Joe Stecher was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Chief Justice of
  Nebraska Supreme Court;

- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- States Attorney when incumbent United States Attorney resigned;
  Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);
  Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- District of Arizona Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned.

#### UNITED STATES ATTORNEYS STATISTICS

#### Average Ages of U.S. Attorneys:

- Average age of President George W. Bush U.S. Attorneys: 44.82 years
- Average age of President Bill Clinton U.S. Attorneys: 44.67 years

#### Status of Our U.S. Attorneys' Four-Year Terms:

- 43 districts are currently being led by a U.S. Attorney nominated by President George W. Bush and
  confirmed by the Senate in 2001 or 2002. All of these U.S. Attorneys have completed their four
  year terms and continue to serve at the pleasure of the President (5 of the 43 have announced their
  resignations).
- Only 6 districts are currently being led by the first U.S. Attorney nominated by President Bush and confirmed by the Senate -- but who are still serving their four year terms.
- 44 districts are either being led by their second Presidentially-nominated and Senate-confirmed U.S. Attorney, or are currently awaiting a nomination. These U.S. Attorneys have not completed their four year terms.

# This Administration Has Demonstrated that It Values Prosecution Experience. Of the 124 Individuals President George W. Bush Has Nominated Who Have Been Confirmed by the Senate:

- 98 had prior experience as prosecutors (79 %)
  - 71 had prior experience as federal prosecutors (57 %)
  - 54 had prior experience as state or local prosecutors (44%)
- 104 had prior experience as prosecutors or government litigators on the civil side (84 %)
- 10 had judicial experience (8%); 13 had Hill experience (10%)
- Of the 10 who had worked at Main Justice in the George W. Bush Administration before being nominated for a U.S. Attorney position, please note that 8 were either career AUSAs or former career AUSAs.

#### In Comparison, of President Clinton's 122 Nominees Who Were Confirmed by the Senate:

- 84 had prior experience as prosecutors (69 %)
  - 56 had prior experience as federal prosecutors (46 %)
  - 40 had prior experience as state or local prosecutors (33 %)
- 87 had prior experience as prosecutors or government litigators on the civil side (71 %)
- 12 had judicial experience (9 %); 10 had Hill experience (8 %)

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Since the Attorney General's Appointment Authority Was Amended on March 9, 2006, the Backgrounds of Our Nominees Has Not Changed. Of the 15 Nominees Since that Time:

- 13 of the 15 had prior experience as prosecutors (87%) a higher percentage than before.
  - o 11 of the 15 had prior experience as federal prosecutors (73%) a higher percentage than before the change; 10 were career AUSAs or former career AUSAs and 1 had federal prosecution experience as an Assistant Attorney General of the Civil Rights Division
  - o 4 of the 15 nominees had experience as state or local prosecutors (27%)

Those Chosen To Be Acting/Interim U.S. Attorneys since the Attorney General's Appointment Authority Was Amended on March 9, 2006, Have Continued To Be Highly Qualified. Of the 13 districts in which vacancies have occurred, 14 acting and/or interim appointments have been made:

• 13 of the 14 had prior experience as federal prosecutors (93%)

#### **CURRENT & UPCOMING VACANCIES**

#### Current vacancies (15):

- Maine (since 2001) still continuing to request names from senators
- Southern District of West Virginia (since 2005) waiting on names from congresswoman
- Eastern District of Tennessee (since 2005) candidate selected but waiting on home-state senator sign-off
- Alaska (since 1/06) waiting on names from senators
- Southern District of Illinois (since 2005 or 3/06, depending) nomination sent to last Congress but not approved; on hold
- Western District of Missouri (since 3/06) nomination pending
- Puerto Rico (since 6/06) nomination pending
- District of Columbia (since 9/06) candidate in background review
- Nebraska (since 10/06) candidate in background review
- Middle District of Tennessee (since 10/06) waiting on additional names from senators
- Central District of California (since 11/06) working with home-state commission
- Eastern District of Arkansas (since 12/06) candidate in background
- Northern District of Iowa (since 12/06) candidate selected but waiting on home-state senator sign-off
- District of Arizona (since 1/07) would like to request more names from senators
- Western District of Washington (since 1/07) interviews being scheduled

## Publicly-announced or known upcoming resignations (9):

- Nevada, Dan Bogden, 2/28/07 waiting on names
- Southern District of California, Carol Lam, 2/15/07 waiting on names
- Northern District of California Kevin Ryan, 2/16/07 waiting on names
- New Mexico, David Iglesias, 2/28/07 candidate selected but waiting on home-state senator signoff
- Southern District of Georgia, Lisa Wood, 2/7/07, pending appointment to court waiting on additional names from senators
- Montana, Bill Mercer, pending confirmation of new position
- Northern District of Indiana, Joe Van Bokkelen, pending confirmation of new position
- Eastern District of New York, Roslynn Mauskopf, pending confirmation of new position
- Eastern District of Michigan, Steve Murphy, pending confirmation of new position

#### Non-public resignation (1):

• Western District of Michigan, Margaret Chiara, 3/07

# VACANCIES OVER THE PAST YEAR: (13 since March of 2006)

- There are many reasons why a U.S. Attorney may retire or resign.
- Nearly half were confirmed or appointed to new federal positions:
  - Paul McNulty, EDVA, 3/06 (to become DAG)
  - ✓ Tom Johnston, NDWV, 4/06 (to become federal district court judge)
  - ✓ Frank Whitney, EDNC, 6/06 (to become federal district court judge)
  - ✓ Bert Garcia, PR, 6/06 (to return family to home state of Texas)
  - ✓ Ken Wainstein, DC, 9/06 (to become AAG of NSD)
  - ✓ Mike Heavican, NE, 10/06 (to become Chief Justice on the state's Supreme Court)
- Others left to pursue private sector opportunities (i.e. Jim Vines, MDTN) or retired at the end of a long career (i.e. Charles Larson, NDIA).

## Full list of resignations since last March in reverse date order (13 total):

- John McKay, WDWA, 1/07 (has said he will teach at a law school)
- Paul Charlton, AZ, 1/07 (going into private practice)
- Bud Cummins, EDAR, 12/06 (pursuing private sector opportunities)
- Chuck Larson, NDIA, 12/06 (to take federal retirement)
- Deb Yang, CDCA, 11/06 (to go into private practice)
- Jim Vines, MDTN, 10/06 (to move to D.C. and go into private practice)
- Mike Heavican, NE, 10/06 (to become Chief Justice on the state's Supreme Court)
- Ken Wainstein, DC, 9/06 (to become AAG of NSD)
- Frank Whitney, EDNC, 6/06 (to become federal district court judge)
- Bert Garcia, PR, 6/06 (to return family to home state of Texas)
- Tom Johnston, NDWV, 4/06 (to become federal district court judge)
- Todd Graves, WDMO, 3/06 (started his own firm)
- Paul McNulty, EDVA, 3/06 (to become DAG)

# Additional U.S. Attorneys are pending confirmation/appointment to new federal positions (5):

- Lisa Godbey Wood, SDGA (confirmed to be federal district court judge, but not yet appointed)
- Bill Mercer, MT (to become Associate Attorney General)
- Joe Van Bokkelen, NDIN (to become federal district court judge)
- Roslynn Mauskopf, EDNY (to become federal district court judge)
- Steve Murphy, EDMI (to become federal court of appeals judge)

# TIMOTHY GRIFFIN AS INTERIM UNITED STATES ATTORNEY FOR THE EASTERN DISTRICT OF ARKANSAS

- The Attorney General appointed Tim Griffin as the interim U.S. Attorney following the resignation of Bud Cummins, who resigned on Dec. 20, 2006. Since early in 2006, Mr. Cummins had been talking about leaving the Department to go into private practice for family reasons.
- Timothy Griffin is highly qualified to serve as the U.S. Attorney for the Eastern District of Arkansas.
- Mr. Griffin has significant experience as a federal prosecutor at both the Department of Justice and as a military prosecutor. At the time of his appointment, he was serving as a federal prosecutor in the Eastern District of Arkansas. Also, from 2001 to 2002, Mr. Griffin served at the Department of Justice as Special Assistant to the Assistant Attorney General for the Criminal Division and as a Special Assistant U.S. Attorney in the Eastern District of Arkansas in Little Rock. In this capacity, Mr. Griffin prosecuted a variety of federal cases with an emphasis on firearm and drug cases and organized the Eastern District's Project Safe Neighborhoods (PSN) initiative, the Bush Administration's effort to reduce firearm-related violence by promoting close cooperation between State and federal law enforcement, and served as the PSN coordinator.
- Prior to rejoining the Department in the fall of 2006, Mr. Griffin completed a year of active duty in the U.S. Army, and is in his tenth year as an officer in the U.S. Army Reserve, Judge Advocate General's Corps (JAG), holding the rank of Major. In September 2005, Mr. Griffin was mobilized to active duty to serve as an Army prosecutor at Fort Campbell, Ky. At Fort Campbell, he prosecuted 40 criminal cases, including U.S. v. Mikel, which drew national interest after Pvt. Mikel attempted to murder his platoon sergeant and fired upon his unit's early morning formation. Pvt. Mikel pleaded guilty to attempted murder and was sentenced to 25 years in prison.
- In May 2006, Tim was assigned to the 501st Special Troops Battalion, 101st Airborne Division and sent to serve in Iraq. From May through August 2006, he served as an Army JAG with the 101st Airborne Division in Mosul, Iraq, as a member of the 172d Stryker Brigade Combat Team Brigade Operational Law Team, for which he was awarded the Combat Action Badge and the Army Commendation Medal.
- Like many political appointees, Mr. Griffin has political experience as well. Prior to being called to active duty, Mr. Griffin served as Special Assistant to the President and Deputy Director of the Office of Political Affairs at the White House, following a stint at the Republican National Committee. Mr. Griffin has also served as Senior Counsel to the House Government Reform Committee, as an Associate Independent Counsel for In Re: Housing and Urban Development Secretary Henry Cisneros, and as an associate attorney with a New Orleans law firm.
- Mr. Griffin has very strong academic credentials. He graduated cum laude from Hendrix College in Conway, Ark., and received his law degree, cum laude, from Tulane Law School. He also attended graduate school at Pembroke College at Oxford University. Mr. Griffin was raised in Magnolia, Ark., and resides in Little Rock with his wife, Elizabeth.
- The Attorney General has assured Senator Pryor that we are not circumventing the process by making an interim appointment and that the Administration would like to nominate Mr. Griffin. However, because the input of home-state Senators is important to the Administration, the Attorney General has asked Senator Pryor whether he would support Mr. Griffin if he was nominated. While the Administration consults with the home-state Senators on a potential nomination, however, the Department must have someone lead the office and we believe Mr. Griffin is well-qualified to serve in this interim role until such time as a new U.S. Attorney is nominated and confirmed.

OAG000000289

#### BIOGRAPHIES OF U.S. ATTORNEYS FROM ARKANSAS

#### EASTERN DISTRICT

Attorney General Appointment of Tim Griffin (37 years old at appointment)
Appointed 12/20/2006

#### Educational Background:

- B.A. from Hendrix College in Arkansas in 1990
- Graduate school at Pembroke College, Oxford University in 1991
- J.D. from Tulane Law School in 1994

#### Prosecution & Military Background:

- Officer—currently a major—in the U.S. Army Judge Advocate General's (JAG)
   Corps (over ten years), including service as a Brigade Judge Advocate, U.S. Army
   JAG Corps., Operation Iraqi Freedom, 101<sup>st</sup> Airborne Division (Air Assault)
   May-Aug 2006 (approx. 3 months)
- Special Assistant U.S. Attorney, Eastern District of Arkansas, Sept 2001-June 2002 (9 months)
- Special Assistant to the Assistant Attorney General for the Criminal Division,
   U.S. Department of Justice (approx. 15 months)
- Senior Investigative Counsel, Committee on Government Reform, U.S. House of Representatives, 1997-1999 (approx. 2 ½ years total)
- Associate Independent Counsel, U.S. Office of Independent Counsel David Barrett (16 months)
- Associate Attorney, Jones, Walker, Waechter, Poitevent, Carrere & Denegre, L.L.P. (approx. one year)
- Military Honors: Army Commendation Medal with Five Oak Leaf Clusters; Army Achievement Medal with Four Oak Leaf Clusters; Army Reserve Components Achievement Medal with Two Oak Leaf Clusters; National Defense Service Medal; Iraq Campaign Medal; Global War on Terrorism Service Medal; Armed Forces Reserve Medal with Bronze Hourglass and "M" Devices; Army Service Ribbon; and Army Reserve Overseas Training Ribbon with "3" Device; and Combat Action Badge.

#### Political experience:

- Special Assistant to the President & Deputy Director, Office of Political Affairs,
   The White House (approximately 5 months; then on military leave)
- RNC Research Dir. & Dep. Communications Dir., 2004 Presidential Campaign (approx. 2 ½ years)
- RNC Dep. Research Director, 2000 Presidential Campaign (approx. 1 1/2 years)

George W. Bush USA: H.E. "Bud" Cummins (42 years old at nomination) Nominated 11/30/2001; confirmed 12/20/2001

#### Talkers:

- Unlike Mr. Griffin, he did not attend top-rated universities.
- However, like Mr. Griffin, he had political experience. In 2000, he served as
  Arkansas Legal Counsel to the Bush/Cheney campaign, was part of the GOP
  Florida Ballot Recount Team in Broward County, and was an Arkansas Elector.
  He was also the Republican nominee for the U.S. Congress 2<sup>nd</sup> Congressional
  District in 1996.

#### Background:

- B.S./B.A. from University of Arkansas in 1981
- J.D. from University of Arkansas Little Rock School of Law in 1989
- Private Law Practice and State Director, NFIB/Arkansas (approximately 3 years)
- Chief Legal Counsel for the Arkansas Governor (approximately one year)
- Private Law Practice 1993-1996 (approximately 3 years)
- Clerk to Chief Judge, United States District Court, Eastern District of Arkansas (approximately one year)
- Clerk to United States Magistrate Judge, United States District Court, Eastern District of Arkansas (approximately 2 years)
- Five separate gubernatorial appointments as Special Justice to Supreme Court of Arkansas

\*\*\*\*\*\*\*\*\*\*\*\*\*\*

# Clinton USA: Paula Jean Casey (42 years old at nomination)

Nominated 8/6/93; confirmed 9/21/93

#### Talkers:

- Unlike Mr. Griffin, she did not attend top-rated universities.
- Unlike Mr. Griffin, she did not have military or federal prosecution experience.
- However, like Mr. Griffin, she had political experience. She volunteered on the
  political campaigns of the President who nominated her and was a former student
  of his. In addition to owing the President her job, then-Governor Clinton had also
  appointed her husband to a state agency position. She was also a law student of
  then-Professor Bill Clinton. (See Associated Press, 11/10/93)

#### Background:

- B.A. from East Central Oklahoma University in 1973
- J.D. from University of Arkansas Law School in 1976
- Staff attorney for the Central Arkansas Legal Services (approximately 3 years)
- Deputy Public Defender (less than one year)
- Supervisor of Legal Clinic at University of Arkansas Law School (approximately 2 years)

- Professor at the University of Arkansas Law School (approximately 8 years)
- Chief Counsel & Legislative Director to Senator Dale Bumpers (approximately 3 years)
- Lobbyist for the Arkansas Bar Association (approximately 1 year)

## WESTERN DISTRICT

# George W. Bush USA: Robert Cramer Balfe, III for WDAR (37 years old at nomination)

Nominated 6/1/2004; confirmed 11/20/2004

#### Talkers

 While he had local experience as a prosecutor, he did not have federal prosecution experience. Also, he did not attend top-rated universities.

#### Background

- B.S. from Arkansas State University in 1990
- J.D. from University of Arkansas School of Law in 1994
- Prosecuting Attorney for the 19<sup>th</sup> Judicial District West (approximately 3 years)
- Deputy Prosecuting Attorney for the 19<sup>th</sup> Judicial District West (approximately 5 years)
- Secretary/Treasurer of the Arkansas Prosecuting Attorney's Association

George W. Bush USA for WDAR: Thomas C. Gean (39 years old at nomination) Nominated 8/2/2001; confirmed 10/23/2001

#### Talkers:

 While he did have local prosecution experience, he did not have any federal prosecution experience.

### Background:

- Bachelor degree from University of Arkansas
- J.D. from Vanderbilt University Law School
- Prosecuting Attorney for the Sebastian County District Attorney's Office (approximately 4 years)
- Attorney with Gean, Gean, and Gean in Fort Smith, Arkansas (approximately 4 years)
- Attorney with Alston and Bird in Atlanta, Georgia (approximately 4 years)

Clinton USA for WDAR: Paul Kinloch Holmes, III (42 years old at nomination)
Nominated 8/6/1993; confirmed 9/21/93

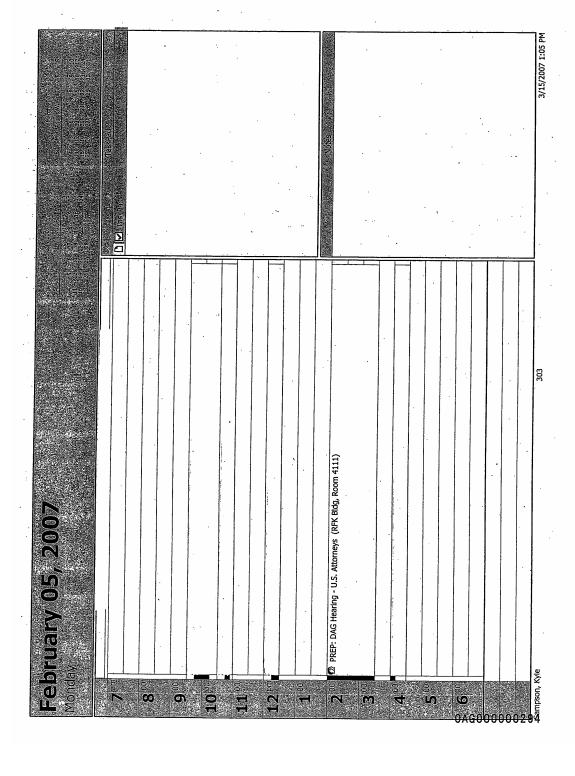
#### Talkers:

- Unlike Mr. Griffin, he did not have any military or federal prosecution experience. He also did not have any state or local prosecution experience. He also did not attend top-rated universities.
- Like Mr. Griffin, he had political experience. He served as chairman of the Sebastian County Democratic Party and Sebastian County Election Commission from 1979-1983. (See Arkansas Democrat-Gazette, 10/19/00)

#### Background:

- B.A. from Westminster College in 1973
- J.D. from University of Arkansas in 1978
- Attorney for Warner and Smith, Fort Smith, Arkansas (approximately 15 years)

\*



From:

Sampson, Kyle

Sent:

To:

Tuesday, February 06, 2007 2:17 PM Scolinos, Tasia; McNulty, Paul J; Elston, Michael (ODAG); Moschella, William; Hertling,

Subject:

Richard; Goodling, Monica RE: AP: Justice lawyer defends attorney firings

"McNulty told the Senate Judiciary Committee that six or more U.S. attorneys were telephoned last December and told to resign in January . . . . He also acknowledged that seven others were asked to leave . . . . " For a total of at least 13? Should OPA work with the reporter to get this clarified?

From:

Sent:

Tuesday, February 06, 2007 2:10 PM

McNulty, Paul J; Sampson, Kyle; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Goodling, Monica

FW: AP: Justice lawyer defends attorney firings Subject:

#### Justice lawyer defends attorney firings

## LAURIE KELLMAN

The Associated Press

WASHINGTON — A top Justice Department lawyer acknowledged Tuesday that more than a half-dozen U.S. attorneys were fired in the last year, in some cases without cause, but denied Democrats' charges that they were dismissed and replaced for political reasons.

Deputy Attorney General Paul McNulty told the Senate Judiciary Committee that six or more U.S. attorneys were telephoned last December and told to resign in January for reasons he would not divulge. He also acknowledged that seven others were asked to leave their posts last year.

But McNulty reminded the panel that federal prosecutors serve at the pleasure of the president. And he repeated Attorney General Alberto Gonzales' promise to submit the name of every replacement to the Senate for confirmation.

"The attorney general's appointment authority has not and will not be used to circumvent the confirmation process," McNulty told the Democrat-led panel. We never have and never will seek to remove a United States attorney to interfere with an ongoing investigation or prosecution or in retaliation for a prosecution."

McNulty spoke after weeks of accusations from Democrats that the forced resignations of prosecutors in Arkansas and California particularly were moves to reward Republican allies.

Democrats and Republicans blamed the situation on that fact that without their knowledge a little-known provision was slipped into the Patriot Act reauthorization to allow the attorney general to replace prosecutors indefinitely. They now are seeking legislation to give interim appointment authority to District Court judges, with a deadline by which the prosecutor must be confirmed by the Senate.

Judges often are not qualified to make those appointments, Gonzales told The Associated Press last month.

But lawmakers insisted that the Justice Department has used that provision to appoint political allies to the offices of the U.S. attorney.

In Arkansas, H.E. Bud Cummins received a call from a Justice Department official last year telling him to resign

and assuring him there was no cause for the firing, a fact McNulty confirmed Tuesday. Cummins' replacement was to be J. Timothy Griffin, a former aide to presidential counselor Karl Rove and a former military prosecutor.

Also riling the Democrats is the case of former San Diego U.S. Attorney Carol Lam, whose pursuit of public corruption cases included the government's case against Randy "Duke" Cunningham, the former Republican congressman who pleaded guilty to taking \$2.4 million in bribes.

McNulty denied slie was fired in retaliation for Cunningham's conviction, calling Lam's pursuit of the case "a very good thing for the American people and the Department of Justice to accomplish."

"We are proud of that accomplishment," McNulty said.

Tracking:	Recipient	Read
	Scolinos, Tasia	
	McNulty, Paul J	Read: 3/9/2007 3:56 PM
	Elston, Michael (ODAG)	Read: 2/6/2007 4:39 PM
	Moschella, William	
	Hertling, Richard	Read: 2/6/2007 2:30 PM
•	Goodling, Monica	Read: 3/12/2007 12:44 PM

From:

Sampson, Kyle

Sent: To:

Wednesday, February 07, 2007 8:09 AM Scolinos, Tasia; Roehrkasse, Brian

Subject:

RE: This mornings clips

Paul reports this morning that: He's hearing good reports from the Committee. In particular, Sen. Schumer's counsel told him that the issue has basically run its course; that they need to get a little more information from us (i.e., the closed-door briefing that Paul promised them re the reasons for the resignations), but that will be it.

----Original Message----

From: Scolinos, Tasia Sent: Wednesday, February 07, 2007 8:01 AM To: Roehrkasse, Erian; Sampson, Kyle Subject: RE: This mornings clips

I told Kyle yesterday that I didn't think the hearing had gone all that well. I will get back to you later with some thoughts

----Original Message---

From: Roehrkasse, Brian Sent: Wednesday, February 07, 2007 7:07 AM

To: Scolinos, Tasia; Sampson, Kyle Subject: This mornings clips

The Attorney General is extremely upset with the stories on the US Attys this morning. He also thought some of the DAG's statements were inaccurate.

Kyle can give me a call on my cell this morning? Tasia, he wants to know what we can do from a comms perspective. I suggested a clearly worded op-ed and reaching out to ed boards who will write in the coming days. I think from a straight news perspective we just want the stories to die.

Tracking:

Recipient

Scolinos, Tasia

Roehrkasse, Brian

Read: 2/7/2007 8:22 AM

Read: 2/7/2007 8:09 AM

From:

Sampson, Kyle

Sent:

Thursday, February 08, 2007 4:32 PM

To:

Beck, Michael (OAG)

Subject:

2 of 2 - U.S. Attorney issue

Attachments: Document.pdf

Tracking:

Recipient

Read

Beck, Michael (OAG) Read: 2/8/2007 5:47 PM

Please print (1) the attached letter and (2) the below e-mail for the AG. Thx.

From: Sampson, Kyle

Sent: Thursday, February 08, 2007 4:15 PM

To: Goodling, Monica; McNulty, Paul J; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Scolinos,

Subject: FW: Letter to Gonzales 2.8.07

My thoughts re the response:

- The full quotation (not the selective quote) of the AG's testimony more fairly represents his views about not asking U.S. Attorney to resign for so-called "political reasons," to wit: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added).
- The DAG's testimony clarifies that asking Cummins to resign, not because of underperformance, but to permit Griffin to serve, is not a "political reason":

SEN. SCHUMER: ... So here we have the attorney general adamant; here's his quote, "We would never, ever make a change in the U.S. attorney position for political reasons." Then we have now - for the first time, we learn that Bud Cummins was asked to leave for no reason and we're putting in someone who has all kinds of political connections - not disqualifiers, obviously, certainly not legally - and I'm sure it's been done by other administrations as well. But do you believe that firing a well-performing U.S. attorney to make way for a political operative is not a political reason?

MR. MCNULTY: Yes, I believe that's it's not a political reason.

SEN. SCHUMER: Okay, could you try to explain yourself there?

MR. MCNULTY: ... I think that the fact that he had political activities in his background does not speak to teh question of his qualifications for being the United Staets attorney in that district. . . So he started off with a strong enough resume, and the fact that he was given an opportunity to step in — . . . [where Cummins] may have already been thinking about leaving at some point anyway. . . . And all those things came together to say in this case, this unique situation, we can make a change and this would still be good for the office.

Griffin is not an inexperienced prosecutor: he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's Office) than Cummins did when he was appointed, in addition to substantial military prosecution experience.

As for the specific questions:

- The decision to appoint Tim Griffin to be interim U.S. Attorney in the Eastern District of Arkansas was made on or about December 15, 2006, after the second of the Attorney General's telephone conversations with Sen. Pryor. Appointing Griffin to be U.S. Attorney (for the Western District of Arkansas) was first contemplated in the spring of 2004 [Monica, please verify], when Griffin was one of three names recommended by Rep. Boozman to fill the U.S. Attorney vacancy in that district that arose because of the resignation of Tom Gean on [insert date]; ultimately, Griffin withdrew his name from consideration for that appointment. Appointing Griffin to be U.S. Attorney (for the Eastern District of Arkansas) was first contemplated in the spring of 2006 [Monica, please verify], after Griffin had left the employment of the White House due to his being activated for full-time military service.
- I am not aware of anyone (other than Mr. Griffin) lobbying, either inside or outside of the Administration, for appointment. In the spring of 2006 [Monica, please verify], White House Counsel Harriet Miers asked the Department if Mr. Griffin (who then was on active duty) could be considered for appointment as U.S. Attorney upon his return from Iraq. As Griffin was well known to the Department (from his service in the Criminal Division, the U.S. Attorney's Office, and the White House), this request was considered favorably.
- Cummins' continued service as U.S. Attorney was not considered at the same time as the other U.S.
   Attorneys that the DAG acknowledged were asked to resign for reasons related to their performance. As
   the DAG testified, with regard to Cummins' continued service, "there was a change made there that was
   not connected to, as was said, the performance of the incumbent, but more related to the opportunity to
   provide a fresh start with a new person in that position." (Or where the DAG testified that he was "not
   disputing [the] characterization" that Cummins was "fired simply to let someone else have a shot at the
   job.")
- I am not aware of Karl Rove playing any role in the Attorney General's decision to appoint Griffin.
- Agree wholeheartedly that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servance, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." Historically, many U.S. Attorneys, prior to their appointment have political experience.
- · Hertling should sign.

From: Scott-Finan, Nancy

Sent: Thursday, February 08, 2007 1:25 PM

To: Sampson, Kyle; Goodling, Monica; Elston, Michael (ODAG); Moschella, William; Hertling, Richard; Seidel,

Rebecca; Scolinos, Tasia

Cc: Cabral, Catalina; Long, Linda E; Green, Saralene E

Subject: FW: Letter to Gonzales 2.8.07

Senator Schumer's press secretary just emailed me this Schumer/Reid/Durbin/Murray letter with regard to Cummins/Griffin.

# United States Senate

WASHINGTON, DC 20510

February 8, 2007

The Honorable Alberto R. Gonzales Attorney General of the United States U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.G. 20530-0001

Dear Attorney General Gonzales:

As you know, the Senate Judiciary Committee held a hearing this week to examine the growing politicization of the hiring and firing of United States Attorneys, our nation's top federal prosecutors.

Unfortunately, the hearing only served to intensity, rather than assuage, our concerns, particularly given the circumstances surrounding the ouster of Bud Cumnins, who was the U.S. Attorney in the Eastern District of Arkmisas until last December.

When you testified before the Committee on January 18, 2007, you stated unequivocally that you "would never, ever make a change in a U.S. Attorney position for political reasons." In a stunning admission, however, Deputy Attorney General Paul McNulty, in his own testimony on February 6<sup>th</sup>, acknowledged that Mr. Cummins was pushed out for no reason other than to install – without Senate confirmation – Tim Griffin, a former aide to Karl Rove. At the time, Mr. Griffin had minimal federal prosecution experience, but was highly skilled in opposition research and partisan attacks for the Republican National Committee. This strikes us as a quintessentially "political" reason to make a change.

We recognize, of course, that United States Attorneys serve at the pleasure of the President, but as several highly respected and distinguished former officials of the Department of Justice have noted, the dismissal of a well-respected U.S. Attorney simply to reward an inexperienced partisan is unprecedented.

Although Senators expect soon to be briefed privately about the alleged performance issues of several other U.S. Attorneys, we hope that you will quickly and publicly address the most troubling aspects of the Cummins ouster and Griffin appointment. We look forward to a fuller explanation of why a concededly well-performing prosecutor was terminated in favor of such a partisan figure:

 In particular, when was the decision made to appoint Tim Griffin to replace Bud Cummins?

- Specifically, who lobbied on behalf of Tim Griffin's appointment, both inside and outside the Administration?
- Why was Bud Cummins told to resign in June of 2006, when the other dismissed officials were told in December of 2006? Was the reason to give the replacement, Tim Oriffin, a chance to become ensconced at the U.S. Attorney's Office in Arkansas before making the appointment?
- In light of the unprecedented nature of the appointment, we are especially
  interested in understanding the role played by Karl Rove. In particular, what role
  did Karl Rove, with whom Griffin was closely associated, play in the decision to
  appoint Griffin?

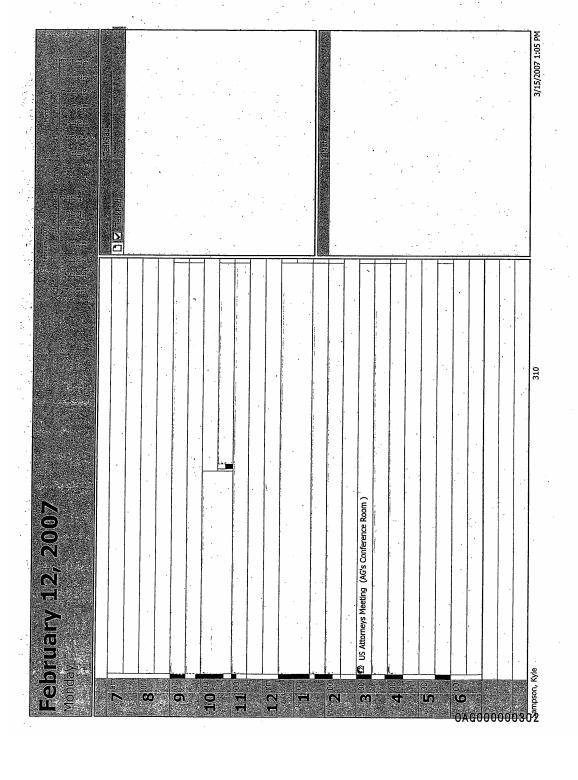
Given that Mr. Rove was himself apparently still being investigated by a U.S. Attorney in June of 2006, it would be extremely untoward if he were at the same time leading the charge to oust a sitting U.S. Attorney and install his own former aide.

These questions go to the heart of the public's confidence in the fair administration of justice. Once appointed, U.S. Attorneys, perhaps more than any other public servant, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor.

Given the issues raised in the recent hearing, we are naturally concerned about the Administration's professed commitment to keeping politics out of the Department of Justice. We hope that you will quickly put those concerns to rest.

Sincerely:

Marry Feel



From:

Sampson, Kyle

Sent: To:

Sampson, Kyle Wednesday, February 21, 2007 7:22 PM McNulty, Paul J; Moschella, William; Elston, Michael (ODAG); Margolis, David; Hertling, Richard; Goodling, Monica Draft response to Reid/Durbin/Schumer/Murray letter re Cummins-Griffin

Subject: Importance:

Attachments:

reid letter re cummins-griffin.doc

All, can you please review and provide comments on my draft response to the above-referenced letter? Richard, can you send the .pdf version of the above-referenced letter around to this group?



reid letter re cummins-griffin...

Kyle Sampson Chief of Staff U.S. Department of Justice 950 Pennsylvania Avenue, N.W. Washington, D.C. 20530 (202) 514-2001 wk. (202) 305-5289 cell kyle.sampson@usdoj.gov

Tracking:

Recipient

McNulty, Paul J Moschella, William Elston, Michael (ODAG) Margolis, David

Hertling, Richard Goodling, Monica Read

Read: 2/22/2007 11:33 AM Read: 2/21/2007 7:31 PM Read: 2/21/2007 9:36 PM Read: 2/21/2007 8:50 PM Read: 2/21/2007 7:28 PM

Read: 2/21/2007 7:40 PM

The Honorable Harry Reid Majority Leader United States Senate Washington, D.C. 20510

#### Dear Senator Reid:

This is in response to your letter to the Attorney General dated February 8, 2007. An identical response has been sent to the other signatories of that letter.

The full quotation of the Attorney General's testimony at the Judiciary Committee hearing on January 18, 2007 (not the selective quote cited in your letter), more fairly represents his views about the appropriate reasons for asking a U.S. Attorney to resign. In full, the Attorney General stated: "I think I would never, ever make a change in a United States attorney for political reasons or if it would in any way jeopardize an ongoing serious investigation. I just would not do it" (emphasis added).

The Deputy Attorney General, at the hearing held on February 6, 2007, further stated the Department's view that asking U.S. Attorney Bud Cummins to resign so that Special Assistant U.S. Attorney Tim Griffin might have the opportunity to serve as U.S. Attorney is not, in the Department's view, an inappropriate "political reason." This is so, the Deputy Attorney General testified because, inter alia, Griffin was very well-qualified and had "a strong enough resume" to serve as U.S. Attorney, and Cummins "may have already been thinking about leaving at some point anyway." Indeed, at the time Griffin was appointed interim U.S. Attorney in December 2006 he had far more federal prosecution experience (in the Criminal Division and in the U.S. Attorney's office) than Cummins did at the time he was appointed U.S. Attorney in [insert month] 2001. In addition, Griffin has substantial military prosecution experience that Cummins does not have. And it was well-known, as early as December 2004, that Cummins intended to leave the office and seek employment in the private sector. See "The Insider Dec. 30," Ark. Times (Dec. 30, 2004) ("Cummins, 45, said that, with four children to put through college someday, he'll likely begin exploring career options. It wouldn't be 'shocking,' he said, for there to be a change in his office before the end of Bush's second term.").

In answer to your specific questions:

- The decision to appoint Tim Griffin to be interim U.S. Attorney in the Eastern
  District of Arkansas was made on or about December 15, 2006, after the second
  of the Attorney General's telephone conversations with Senator Pryor.
- The Department of Justice is not aware of anyone lobbying, either inside or outside of the Administration, for Griffin's appointment. In the spring of 2006,

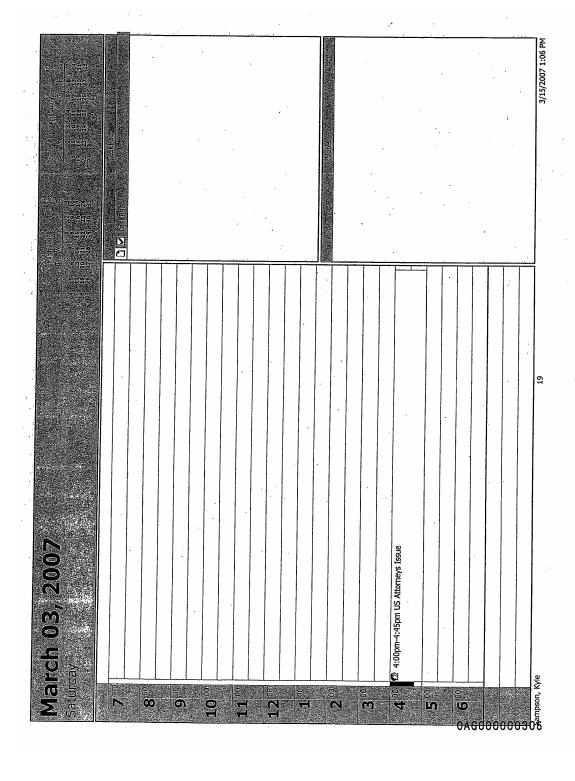
following regular procedures, the Office of the Counsel to the President inquired of the Office of the Attorney General as to whether Griffin (who then was on active military duty) might be considered for appointment as U.S. Attorney upon his return from Iraq.

- As the Deputy Attorney General testified, Cummins' continued service as U.S.
   Attorney was not considered at the same time as the other U.S. Attorneys that the
   Deputy Attorney General acknowledged were asked to resign for reasons related
   to their performance. As the Deputy Attorney General testified, the request that
   Cummins resign was "related to the opportunity to provide a fresh start with a
   new person in that position."
- The Department is not aware of Karl Rove playing any role in the decision to appoint Griffin.

In conclusion, the Department wholeheartedly agrees with the principle that "[o]nce appointed, U.S. Attorneys, perhaps more than any other public servants, must be above politics and beyond reproach; they must be seen to enforce the rule of law without fear or favor." That many U.S. Attorneys, appointed by Presidents of both parties, have had political experience prior to their appointment does not undermine that principle.

Sincerely,

Richard A. Hertling Acting Assistant Attorney General



From:

Goodling, Monica

Sent: To:

Saturday, March 03, 2007 3:31 PM

Sampson, Kyle; Moschella, William; Scolinos, Tasia; Roehrkasse, Brian; Hertling, Richard;

Elston, Michael (ODAG); Scott-Finan, Nancy; Seidel, Rebecca Updated USA documents - PUBLIC

Subject:

Attachments:

TPS - US Attorney vacancy-appointment points.pdf; FACT SHEET - USA appointments.pdf; Examples of Difficult Transition Situations.pdf; USA prosecution only stats.pdf; WHY 120 DAYS IS NOT REALISTIC.doc; Griffin Talkers.doc; Griffin resume.doc

Attached please find updated documents in advance of this week's hearing. (These include the resignations in Nevada and New Mexico, where we elevated the First Assistant to the position of Acting U.S. Attorney under the Vacancy Reform Act; no additional resignations are expected before mid-March, when Chiara departs.) Please let me know if you have any questions. Thanks!















PS - US Attorney FACT SHEET - USA Examples of vacancy-appo... appointments.... Difficult Transiti... TPS - US Attorney FACT SHEET - USA

USA prosecution WHY 120 DAYS IS Griffin Talkers.doc Griffin resume.doc

only stats.pdf... NOT REALISTIC....

(33 KB)

(89 KB)

#### FACT SHEET: UNITED STATES ATTORNEY APPOINTMENTS

#### NOMINATIONS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, when the Congress amended the Attorney General's authority to appoint interim United States Attorneys, the President has nominated 16 individuals to serve as United States Attorney. The 16 nominations are:

- Erik Peterson Western District of Wisconsin;
- Charles Rosenberg Eastern District of Virginia;
- Thomas Anderson District of Vermont;
- Martin Jackley District of South Dakota;
- Alexander Acosta Southern District of Florida;
- Troy Eid District of Colorado;
- Phillip Green Southern District of Illinois;
- George Holding Eastern District of North Carolina;
- Sharon Potter Northern District of West Virginia;
- Brett Tolman District of Utah;
- Rodger Heaton Central District of Illinois;
- Deborah Rhodes Southern District of Alabama;
- Rachel Paulose District of Minnesota; John Wood - Western District of Missouri;
- Rosa Rodriguez-Velez District of Puerto Rico; and
- Jeffrey Taylor District of Columbia.

All but Phillip Green, John Wood, Rosa Rodriguez-Velez, and Jeffrey Taylor have been confirmed by the Senate - 12 of 16 nominations.

#### VACANCIES AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

Since March 9, 2006, there have been 18 new U.S. Attorney vacancies that have arisen. They have been filled as noted below.

For 7 of the 18 vacancies, the First Assistant United States Attorney (FAUSA) in the district was selected to lead the office in an acting capacity under the Vacancies Reform Act, see 5 U.S.C. § 3345(a)(1) (first assistant may serve in acting capacity for 210 days unless a nomination is made) until a nomination could be or can be submitted to the Senate. Those districts are:

Central District of California - FAUSA George Cardona is acting United States Attorney

- Southern District of Illinois FAUSA Randy Massey is acting United States Attorney (a nomination was made last Congress for Phillip Green, but confirmation did not occur);
- Eastern District of North Carolina FAUSA George Holding served as acting United States Attorney (Holding was nominated and confirmed);
- Northern District of West Virginia FAUSA Rita Valdrini served as acting United States Attorney (Sharon Potter was nominated and confirmed);
- Southern District of Georgia FAUSA Edmund A. Booth, Jr. is acting USA;
- District of New Mexico FAUSA Larry Gomez is acting USA; and
- District of Nevada FAUSA Steven Myhre is acting USA.

For 1 vacancy, the Department first selected the First Assistant United States Attorney to lead the office in an acting capacity under the Vacancies Reform Act, but the First Assistant retired a month later. At that point, the Department selected another employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). This district is:

Northern District of Iowa – FAUSA Judi Whetstine was acting United States
 Attorney until she retired and Matt Dummermuth was appointed interim United
 States Attorney.

For 10 of the 18 vacancies, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate, see 28 U.S.C. § 546(a) ("Attorney General may appoint a United States attorney for the district in which the office of United States attorney is vacant"). Those districts are:

- Eastern District of Virginia Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney resigned to be appointed Deputy Attorney General (Rosenberg was confirmed shortly thereafter);
- Eastern District of Arkansas Tim Griffin was appointed interim United States
  Attorney when incumbent United States Attorney resigned;
- District of Columbia Jeff Taylor was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Assistant
  Attorney General for the National Security Division (Taylor has been nominated
  to fill the position permanently);
- District of Nebraska Joe Stecher was appointed interim United States Attorney
  when incumbent United States Attorney resigned to be appointed Chief Justice of
  Nebraska Supreme Court;
- Middle District of Tennessee Craig Morford was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Western District of Missouri Brad Schlozman was appointed interim United States Attorney when incumbent United States Attorney and FAUSA resigned at the same time (John Wood was nominated);

- Western District of Washington Jeff Sullivan was appointed interim United States Attorney when incumbent United States Attorney resigned;
- District of Arizona Dan Knauss was appointed interim United States Attorney when incumbent United States Attorney resigned;
- Northern District of California Scott Schools was appointed interim United States Attorney when incumbent United States Attorney resigned; and
- Southern District of California Karen Hewitt was appointed interim United States Attorney when incumbent United States Attorney resigned.

# ATTORNEY GENERAL APPOINTMENTS AFTER AMENDMENT TO ATTORNEY GENERAL'S APPOINTMENT AUTHORITY

The Attorney General has exercised the authority to appoint interim United States Attorneys a total of 14 times since the authority was amended in March 2006.

In 2 of the 14 cases, the FAUSA had been serving as acting United States Attorney under the Vacancies Reform Act (VRA), but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed that same FAUSA to serve as interim United States Attorney. These districts include:

- District of Puerto Rico Rosa Rodriguez-Velez (Rodriguez-Velez has been nominated); and
- Eastern District of Tennessee Russ Dedrick

In 1 case, the FAUSA had been serving as acting United States Attorney under the VRA, but the VRA's 210-day period expired before a nomination could be made. Thereafter, the Attorney General appointed another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• District of Alaska - Nelson Cohen

In 1 case, the Department originally selected the First Assistant to serve as acting United States Attorney; however, she retired from federal service a month later. At that point, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. That district is:

• Northern District of Iowa - Matt Dummermuth

In the 10 remaining cases, the Department selected another Department employee to serve as interim United States Attorney until a nomination could be submitted to the Senate. Those districts are:

 Eastern District of Virginia – Pending nominee Chuck Rosenberg was appointed interim United States Attorney when incumbent United States Attorney